



# Hard slog to reach sunlit uplands

**Victor Mallet** finds plenty of people defending Spain's performance so far but they all agree there will be a tough few years ahead

After three years of economic crisis and seven years of Socialist party rule under José Luis Rodríguez Zapatero, the prime minister, Spain looks set for a change of course.

The defeat of the Socialists in regional and local elections on May 22 was so comprehensive that the right-wing Popular party is the strong favourite to win the general election that must be held within a year – perhaps even with an absolute majority that would allow it to govern without support from small regional parties.

The local polls were preceded by an unexpected outburst of youth demonstrations.

Collectively known as the “May 15 movement”, from the day on which the mobilisation was launched, the protesters occupied town centres, including Puerta del Sol, a square in the heart of Madrid, the capital, to complain about a youth unemployment rate of 45 per cent and the domination of politics by the two main parties.

The movement was a sign of frustration with the grim state of the job market and with the austerity programme belatedly and reluctantly imposed by Mr Zapatero, but seemed too amorphous to mount a serious challenge to Spain's entrenched, bipartisan political system.

The next election, then, will pitch Mariano Rajoy, the PP leader, against the Socialists' Alfredo Pérez Rubalcaba, the interior minister and chosen candidate of Mr Zapatero, who will step down after two terms.

No date has yet been fixed, although Mr Rajoy has called for an early election. It would take an extraordinary political upheaval to overcome the disadvantages of incumbency that weigh on the current government.

Neither Labour's Gordon Brown in the UK nor the Portuguese Socialist José Sócrates could avoid defeat in their encounters with the voters after years of crisis.

Whoever wins will face a daunting task over their four-year term. The



Outburst: protesters occupy Puerta del Sol (above) in Madrid to complain about youth jobless rate of 45 per cent and the domination of politics by two main parties Getty

challenge is to reduce unemployment – at 21 per cent of the workforce, the rate is double the European Union average – by ensuring that the anaemic economy continues to grow.

At the same time, however, Spain needs to convince the sovereign bond markets that it will not go the way of Greece, Ireland and Portugal in seeking a multibillion-euro bail-out from the EU and the International Monetary Fund.

Even if it can convince investors, who are concerned about its high level of private sector debt and its exposure to foreign creditors, that it is not next in line for a rescue, the harsh austerity measures deployed to do that could in turn endanger growth.

Spain, the fourth-largest economy in

the eurozone, enjoys some formidable advantages. Its accumulated public sector debt is lower as a share of gross domestic product than that of most of its European neighbours, and its exports – albeit relatively modest in absolute terms – have been growing steadily.

Tourism is profiting this year from the arrival of holidaymakers nervous about political instability in the rival north African destinations of Egypt, Tunisia and Morocco.

Nor was the investment poured into Spain from Germany and France during the growth years before the crisis all wasted on building holiday flats or urban homes that no one now wants to buy.

A large share of the money went on

transport infrastructure that has provided the country with excellent ports, roads and airports and the biggest high-speed rail network in Europe.

Perhaps most important of all, Spain boasts some of Europe's most successful global companies in sectors ranging from banking (Santander and BBVA) and clothing (Inditex with its Zara brand) to infrastructure (Abertis) and alternative energy (Iberdrola, Abengoa and Gamesa).

President Barack Obama chose a Gamesa wind-turbine factory in Pennsylvania as the background for a speech in April on the importance of new energy sources.

“Spain has created a collection of international companies that control good assets abroad,” says Juan Anto-

nio Samaranch, chief executive of GBS Finanzas, an independent investment bank.

He says that gloomy economic assessments of Spain's private sector debt burden often omit to mention the importance of corporate expansion abroad from the 1990s onwards. “A massive part of this private debt was used to buy international assets,” says Mr Samaranch.

Whatever they think of the government, the country's entrepreneurs and financiers can grow quite heated in defending its economic record, in criticising the doubts of foreign investors and in rejecting the idea that the country will need a bail-out.

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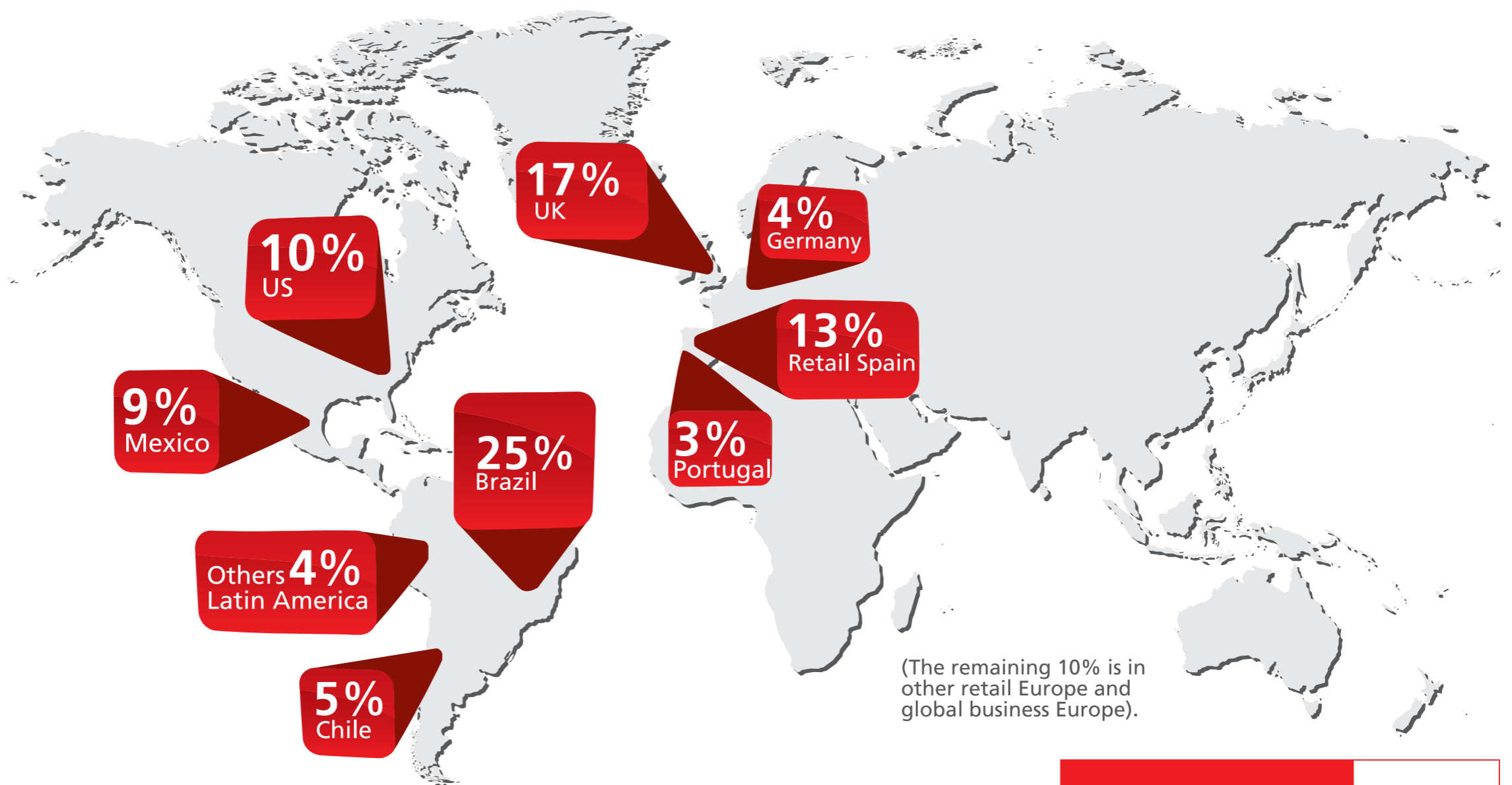
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## Spain

# Regional savings institutions consolidate

## Banking system

The 'cajas' network has been at the forefront of reform, says Victor Mallet

Spain's banking system is undergoing one of the biggest upheavals in its modern history.

Lenders and regulators have on previous occasions struggled through banking

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busts after the collapse of inflated asset values, but this is the first time such a battle at home has coincided first with a global financial crisis and then with sovereign debt jitters in the eurozone.

When the world was shaken by the collapse of Lehman Brothers in September 2008, Spanish banks found themselves in a relatively comfortable position. They were already faced with falling property values and rising bad debts, but had little exposure to the complex "toxic" derivatives and US subprime mortgage lending that wreaked such havoc elsewhere.

All Spanish banks and unlisted *cajas*, the regional savings banks that account for about half the system by assets, were further protected by large reserves of counter-cyclical "generic" provisions built up in the good years that preceded 2008. The largest commercial banks, Santander and BBVA, were further insulated from trouble by their investments in fast-growing emerging markets, particularly Latin America, and have continued to generate billions of euros of net profit through the recession and afterwards.

But as year followed year, the property market continued its decline and the generic bad-loan provisions were steadily consumed to protect the bottom line, it became clear the financial system was running out of time.

This was especially true of many of the *cajas*, which



La Caixa, the strongest of the larger *cajas*, is using the listing of its holding group to launch on the stock exchange

Reuters

were heavily exposed to property developers and home loans and often controlled by regional politicians lacking the professional skills to manage in difficult times.

Lenders have suffered on several fronts. Bankrupt customers, especially property developers and construction companies, are unable to repay their loans, while the banks and *cajas* themselves remain dependent on wholesale financing from abroad to fund their operations.

The response of the Bank of Spain and of the current government has been to push through a radical reform of the whole network of *cajas*, opaque institutions with charitable aims and unclear ownership structures that in many cases date back more than a century.

Two small, failing *cajas* were "intervened" and then sold by the central bank, while most of the rest were offered loans from the Fund for Orderly Bank Restruc-

turing (Frob) and told to merge, cut costs or rationalise themselves in a wave of deals that has already reduced their number from 45 to 17.

In the latest phase of the reform process, the regulator has threatened the weaker *cajas* with partial nationalisation if they fail to raise capital from private sources.

Nationalisation is expected to be the fate, for example, of Caja Mediterráneo (Cam), the savings bank whose plan for a merger with three other *cajas* collapsed when they concluded that Cam's loanbook was too burdensome for the merged entity to absorb without itself being nationalised.

Others have sought outside investors, and four groups of *cajas* intend to list on the stock exchange through initial public offerings. This process is expected to reach a critical stage in the coming weeks when Bankia – the product of the merger of Caja

Madrid and six other savings banks and by some measures the largest domestic bank in Spain – seeks €3bn (\$4.3bn) to €4bn from the markets.

La Caixa, always the strongest of the larger *cajas*, is taking a different route and needs no IPO because it is using the existing listing of Criteria, its industrial holding group, as

The estimates of how much new capital the system needs range from €15bn to €120bn

a vehicle to launch Caixa-bank on the stock exchange on July 1.

The estimates of how much new capital the system needs cover an extraordinarily wide range – the Bank of Spain puts the figure at just over €15bn, while some analysts say it could reach €120bn – but

even the worst outcome is regarded as a manageable sum.

Regulators and officials also argue that they have been more transparent than other European countries. That is why Spain is submitting 95 per cent of its system to European "stress tests", while some European Union states have done only the minimum 50 per cent required.

For Bankia and the other IPO candidates, these are anxious days, given the volatility of European markets and the low valuation that outside investors are inclined to give to Spanish financial institutions.

Bankia, which is so large and systemically important that the success or failure of its IPO will affect Spain's standing in the sovereign debt markets, is the linchpin.

"Every Spanish institution has an interest in making it work," says one Madrid-based investment banker. "We can't allow it not to work."

# Hard slog to reach sunlit uplands

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"Look, a bloke in the US said the world would end three Saturdays ago," says Pedro Gómez de Baeza, GBS chairman, in a reference to the doomsday predictions of US preacher Harold Camping.

"We [Samaranch and I] are both engineers. We both like numbers. And we say there will be no bail-out for Spain."

In the real economy, it is possible to find foreign investors who are equally upbeat about Spain's prospects, at least in the longer term.

General Electric, the US technology and financial services group, is looking at making a big investment, perhaps in the energy or transport sectors.

"We're cautious about Spain in the short term," says Rafael Díaz-Granados, president and chief executive of GE Iberia. "We continue to be very bullish about Spain in the medium and long term."

Concerned observers from Spanish politicians to foreign executives, however, are painfully aware that for Spain to reach the sunlit uplands of the "medium and long term", the country is going to have to overcome a series of obstacles, many of them of its own making.

It is true that Spain is often unfairly lumped together by speculators, hedge fund analysts and bond traders with the weaker eurozone economies of Greece and Portugal and that its strengths sometimes go unrecognised.

But it is also true that Spain's rigid labour market – which makes it so expensive to fire staff that few companies want to hire them – and the bureaucracy associated with the highly devolved political system have helped undermine competitiveness in recent years.

GE executives have seen both of these obstacles close

up. After years in the Americas, Mr Díaz-Granados is puzzled by the "weird incentives" of Spain's old-fashioned collective wage-bargaining system, which groups people by region as well as by sector rather than by company, leaving him with employees in a range of collective bargaining agreements, including glass (because GE makes light bulbs).

As for Spain's 17 autonomous regions and the fragmented market that results, Mr Díaz-Granados jokes that he was hired to be GE's boss in two countries, Spain and Portugal, but "found that I'm president of 18".

It is no coincidence that a future PP government would be expected to make the biggest course changes on these very issues.

Mr Rajoy is likely to hold Mr Zapatero's line on reduc-



Rafael Díaz-Granados: bullish about Spain in the medium and long term

ing the public sector deficit to appease the bond markets, but wants to liberalise the labour market and limit the negative effects of decentralisation.

Whoever ends up as the next occupant of the Moncloa prime ministerial complex in Madrid, it is a tribute to the underlying strength of Spain's economy that most analysts, at the time of going to press, still think it will pull through the crisis without the need for a bail-out that would shake the entire edifice of the euro.

On the other hand, it is a measure of the depth of the western world's fiscal and financial trauma that no one is absolutely sure – and that almost every Spanish householder and business executive foresees a very tough few years ahead.

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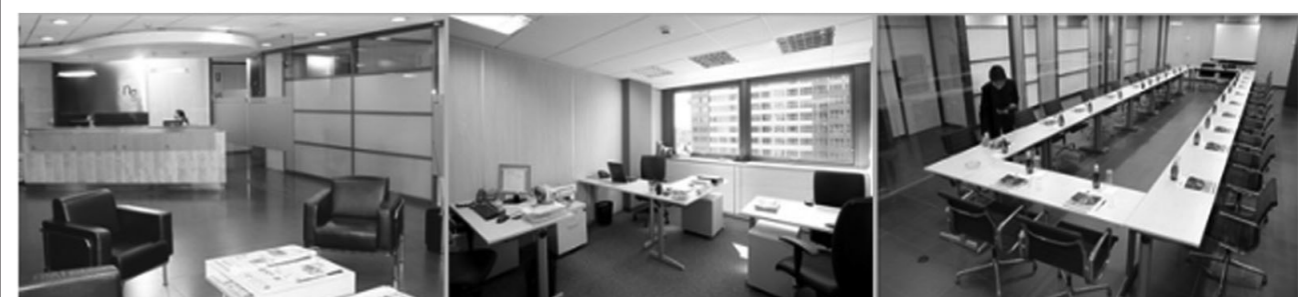
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